

Message Text

CONFIDENTIAL

PAGE 01 VIENNA 06780 271127Z
ACTION OES-09

INFO OCT-01 EUR-12 NEA-10 ISO-00 ACDA-12 CIAE-00
INR-10 IO-13 L-03 NSAE-00 NSC-05 EB-08 NRC-05
SOE-02 DODE-00 DOE-15 SS-15 SP-02 CEQ-01 PM-05
OIC-02 AF-10 ARA-10 EA-10 /160 W
-----090548 280627Z /17

R 271103Z JUL 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 7347
INFO AMCONSUL BOMBAY
AMCONSUL CALCUTTA
AMEMBASSY ISLAMABAD
AMEMBASSY LONDON
AMCONSUL MADRAS

C O N F I D E N T I A L VIENNA 06780

USIAEA

DEPT PASS IO/SCT, S/AS

E.O. 11652: GDS
TAGS: MNUC, TECH, US, IN, IAEA
SUBJECT: INDIAN PROPOSED INTERNATIONAL COMMITTEE ON
SAFEGUARDS

REFERENCE: NEW DELHI 10869 REPEATED VIENNA AS STATE 183342

1. I WOULD LIKE TO STRESS THE IMPORTANCE OF AMBASSADOR
GOHEEN'S POINT (REFTEL) THAT ANY INTERNATIONAL COMMITTEE
ON SAFEGUARDS SET UP AT INDIAN SUGGESTION SHOULD NOT RPT
NOT UNDERCUT THE IAEA OR LEAD TO SOME SEPARATE, NEW
MONITORING SYSTEM. IT IS DIFFICULT FOR US HERE TO SEE
HOW THE CREATION OF A COMMITTEE OF THIS KIND CAN AVOID
HAVING THE FORMER EFFECT, AT LEAST TO SOME EXTENT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 VIENNA 06780 271127Z

2. IAEA'S GREATEST STRENGTH IS ITS MONOPOLY
POSITION--STATES HAVE TO ACCEPT IAEA SAFEGUARDS, AND
IN MANY CASES FULL-SCOPE SAFEGUARDS, IF THEY ARE TO
OBTAIN CERTAIN NUCLEAR SERVICES. CREATION OF AN
INDEPENDENT COMMITTEE OF THIS KIND COULD NOT HELP
BUT BE SEEN BY MANY AS A FIRST STEP TOWARD AVOIDING
BEING SUBJECTED TO THE AGENCY'S SAFEGUARDS REGIME.

3. NOR COULD IT BE ARGUED THAT A COMMITTEE OF SCIENTISTS WOULD FILL A GAP IN THE IAEA'S MACHINERY--THE AGENCY HAS A SCIENTIFIC ADVISORY COMMITTEE AND A STANDING ADVISORY GROUP ON SAFEGUARDS IMPLEMENTATION, BOTH OF WHICH CONTAIN A NUMBER OF DISTINGUISHED SCIENTISTS (INCLUDING INDIANS) AND MEET REGULARLY.

4. OBVIOUSLY, TO THE EXTENT THE COMMITTEE'S WORK WERE DIRECTED TO "'UNIVERSALIZED SOLUTIONS' AND ONE THAT WILL NOT REQUIRE USE OF THE 'HATED PHRASE, FULL SCOPE SAFEGUARDS'," IT WOULD CUT AT THE VERY HEART OF THE AGENCY'S WORLDWIDE SAFEGUARDS REGIME, WHICH THE US HAS WORKED SO HARD TO BUILD. INDEED, UNLESS THE COMMITTEE CAME OUT WITH UNANIMOUS ENDORSEMENT OF EFFECTIVE IAEA SAFEGUARDS--WHICH, GIVEN THE PROPOSED COMPOSITION OF THE GROUP, SEEMS UNLIKELY--IAEA SAFEGUARDS WOULD BE ADVERSELY AFFECTED.

5. FROM THE VIENNA PERSPECTIVE, THEREFORE, IT WOULD BE MUCH BETTER IF THE INDIAN IDEA DID NOT RPT NOT MATERIALIZE. WE ALSO WONDER ABOUT ITS RELATIONSHIP WITH INFCE AND ITS POTENTIAL FOR DELAYING WIDER APPLICATION OF IAEA SAFEGUARDS IN INDIA PENDING THE RESULTS OF ITS DELIBERATIONS.

6. IF IT IS NEVERTHELESS CONSIDERED IMPERATIVE FOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 VIENNA 06780 271127Z

THE US TO COOPERATE WITH INDIA'S PROPOSAL, WE WOULD STRONGLY URGE THAT STEPS BE TAKEN TO MINIMIZE ITS ADVERSE EFFECT ON THE IAEA BY STEERING IT AWAY FROM IAEA SAFEGUARDS--FOR EXAMPLE, BY HAVING IT FOCUS ON SOME POST-INFCE ACTIVITY RELATED TO NON-PROLIFERATION OR CONTRIBUTE IN SOME OTHER WAY TO THE CONSENSUS-BUILDING EFFORTS WE WOULD LIKE TO SEE EMERGING FROM INFCE. ALTERNATIVELY, WE URGE ASSOCIATING THE IAEA WITH THE ENDEAVOR AT AN EARLY STAGE AND TO THE MAXIMUM FEASIBLE EXTENT, FOR INSTANCE: HAVING THE AGENCY INFORMED ABOUT IT (PRESUMABLY BY THE INDIANS); HAVING THE COMMITTEE CALL ON AGENCY EXPERTS TO HELP IN ITS WORK; PERHAPS HAVING THE SENIOR AGENCY SAFEGUARDS OFFICIAL SIT ON THE COMMITTEE; OR EVEN HAVING THE AGENCY SERVE AS SECRETARIAT FOR THE COMMITTEE.

7. THE DEPARTMENT AND EMBASSY NEW DELHI WILL HAVE TO JUDGE THE WISDOM OF SUPPORTING THE INDIAN IDEA AND THE FEASIBILITY OF THESE VARIOUS ALTERNATIVES. I WOULD ONLY REPEAT ONCE MORE MY CONVICTION THAT THE PROPOSED COMMITTEE WILL NOT RPT NOT BE HELPFUL TO THE IAEA SAFEGUARDS SYSTEM AND THAT, IF THE COMMITTEE IS TO BE FORMED, VIGOROUS AND IMAGINATIVE STEPS SHOULD BE TAKEN TO

MINIMIZE THE DAMAGE. KIRK

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEES
Control Number: n/a
Copy: SINGLE
Draft Date: 27 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978VIENNA06780
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780309-0735
Format: TEL
From: VIENNA USIAEA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780712/aaaaajve.tel
Line Count: 117
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 5680566b-c288-dd11-92da-001cc4696bcc
Office: ACTION OES
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 NEW DELHI 10869
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1861338
Secure: OPEN
Status: NATIVE
Subject: INDIAN PROPOSED INTERNATIONAL COMMITTEE ON SAFEGUARDS
TAGS: MNUC, TECH, US, IN, IAEA
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/5680566b-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014